

Village of Saginaw

Comprehensive Plan 2013



Index

1. Purpose of the Plan - 2
2. Demographics - 3
3. Village History - 7
4. Community Analysis - 9
5. Community Vision - 13
6. Transportation - 15
7. Economic Development - 18
8. Community Facilities & Services - 21
9. Future Land Use - 27
10. Public Participation - 30



Purpose of the Plan:

The Village of Saginaw's Comprehensive Plan establishes a community vision and policies to guide future growth and development over the next ten to twenty years. The Plan assesses existing conditions and trends, and provides recommendations for the use and development of land, the extension and improvement of services and infrastructure, the development of community facilities, the retention and eventual expansion of the Village's economic base, and the protection of the natural environment and public health.

The focus of the Comprehensive Plan is primarily to establish relatively broad, long-term goals, with strategies to accomplish those goals over a designated period of time or to establish ongoing planning activities.

Note: This is not a legally-binding document, but may be used to uphold the decisions of the municipality by providing evidence that thought and planning has gone into future decision-making efforts for the purpose of promoting health, safety, morals, or the general welfare of the community as set forth by the Standard State Zoning Enabling Act, and has been upheld in many courts in

Missouri and across the United States.

This plan was completed with the combined efforts of a Planning Committee, the Board of Trustees, public feedback through a community survey (found at the end of this document), a public open house, and two public hearings. Technical assistance and meeting facilitation was provided by professional Planning staff with the Harry S Truman Coordinating Council (HSTCC), a Regional Planning Commission established by Missouri State Statutes.



Demographics

Estimates of the current total community population, population characteristics, and projections of the future population form the core of the Comprehensive Plan. All other Plan elements depend on an assessment of existing and changing population characteristics and the needs of the future population. Population characteristics that describe the local workforce are critical for economic development planning, and population growth rates are important for land use planning to accommodate the need for housing, jobs, and commercial services.

Saginaw is a small community which does not anticipate much growth in the foreseeable future, however, its location on the urban fringe of the Joplin metropolitan area requires the Village to consider growth trends of the surrounding area and determine how that growth may effect the future of the community.

Saginaw's workforce is highly educated and primarily made up of professionals with jobs in office settings or sales and management roles. Residents have a higher income than the regional and state average and have a relatively small household size. The average age of

Saginaw residents is 45 with 20% being under age 18.

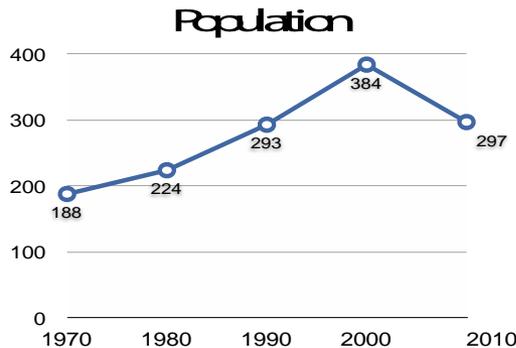
These characteristics help paint the picture of who lives in Saginaw and what life situations they may be facing now and in the near future. Many individuals may be retiring within the next 20 years, and most families already have kids in college or will soon.

The higher income levels may attract new retail services to the area and the current education level may attract professional offices or other skilled jobs to locate closer to the Village.



Demographic data is based on the 2010 U.S. Census and the American Community Survey.

Population

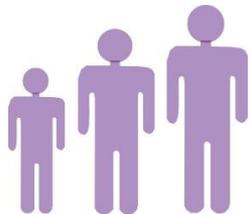


The population of Saginaw has been steadily increasing for the past several decades. The 2000 Census included an area outside of the Village limits which was corrected in 2010. The population of the Village has stayed constant since 1990.

Age

Age of Population 2010

| | | | | | |
|---------|----|-------|-------|----|-------|
| Under 5 | 19 | 6.4% | 50-59 | 57 | 19.2% |
| 6-19 | 45 | 15.2% | 60-69 | 47 | 15.8% |
| 20-29 | 27 | 9.1% | 70-79 | 22 | 7.4% |
| 30-39 | 35 | 11.8% | 80 + | 6 | 2.0% |
| 40-49 | 39 | 13.1% | | | |



In 2010 the median age in Saginaw was 45.2 years old. The population under age 18 was 20.2% and the population over age 65 included 14.5% of the total population.

Education



Educational Attainment 2010

| | |
|---|-------|
| Population 25 years and over | 213 |
| Less than 9th grade | 0.0% |
| 9th to 12th grade, no diploma | 8.5% |
| High school graduate (includes equivalency) | 39.9% |
| Some college, no degree | 16.0% |
| Associate's degree | 7.0% |
| Bachelor's degree | 21.6% |
| Graduate or professional degree | 7.0% |

Around 91% of the population in Saginaw was considered a high school graduate or higher in 2010. In comparison, 84% of the population in Newton County was considered a high school graduate or higher in 2010 and 83% in the City of Joplin.

Income



- Per capita income: \$27,740
- Median household income: \$56,875
 - Joplin Median Household Income: \$30,555
 - Missouri Median Household Income: \$46,262

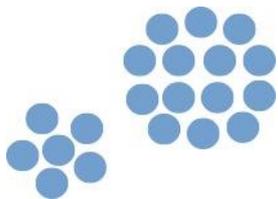
Demographics

Housing



- Number of Households in 2010: 129
- Total Housing Units: 138
- Housing occupancy:
 - Occupied: 129 (93.5%)
 - Vacant: 9 (6.5%)
- Average Household Size: 2.3

Density



Population:

- Land Area: 0.83 sq. miles (531.2 acres)
- Population Density Avg:
 - = 357.8 per sq. mile
 - = 0.56 per acre

Housing:

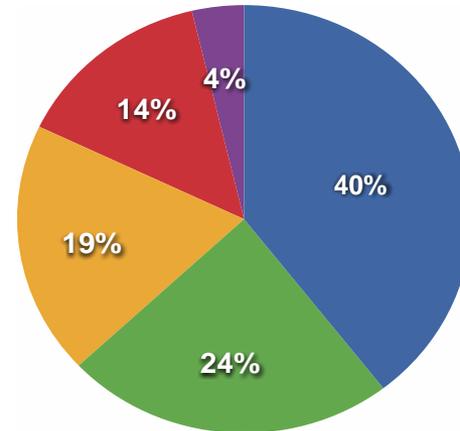
- 138 Housing Units
- Housing Density Avg: 166.3 per sq. mile (3.8 per acre)

Employment



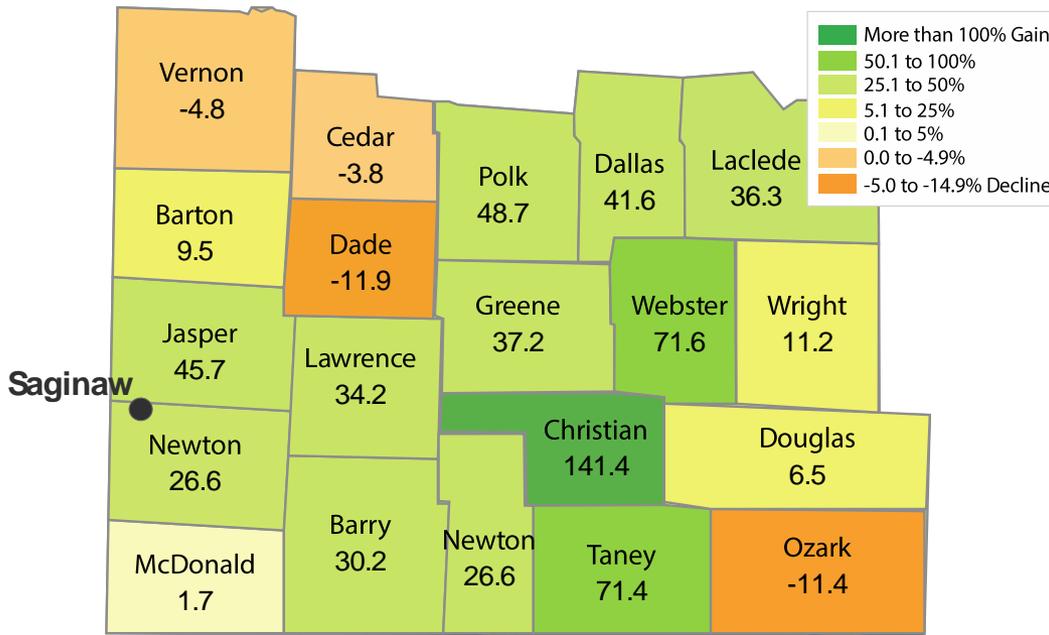
- 2010 Mean travel time to work: 17.5 min.
- 2010 Percent age 16 and over in labor force: 66%

Estimated Employment by Occupation



- Sales and office occupations
- Management, business, science, and arts occupations
- Production, transportation, and material moving occupations
- Service occupations
- Natural resources, construction, and maintenance occupations

**Population Projection
Southwest Missouri
Change in Population, 2000 to 2030**



Source: Missouri Office of Administration, Budget, and Planning

Over the next 20 years, the population in and around the Joplin area is expected to increase by up to 50%. The Village of Saginaw has experienced somewhat steady growth over the last few decades until recently. This area will most likely see growth and new development by 2030. It is important for the Village to take this into consideration when planning for the future and create a realistic vision for what the community may look like and how it will change over the next two decades.

Growth is inevitable and desirable but protecting community character and natural features will be important matters to consider while developing this Plan.

Village History

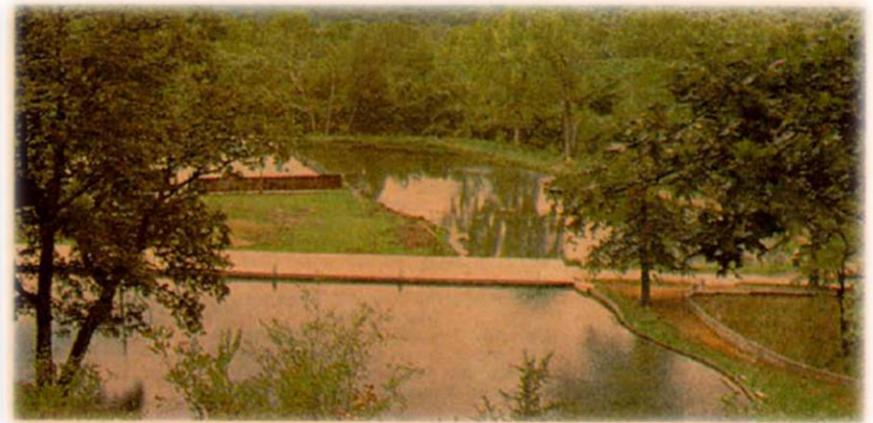
The area near present-day Saginaw was settled in the 1870s with the discovery of lead deposits and the boom of mining activity.

In 1872, the Village of Saginaw was established by the Saginaw Investment company which quickly extended its incorporation to include the older neighboring community of Thurman.

Roads and railroads followed the miners and spurred growth in the region even after the mines closed. Highway 71 originally ran through what is known as the “Valley” in Saginaw on what is now Saginaw Road. The highway was relocated to the top of a nearby hill due to constant flooding in the lowland area. The second highway location is now known as Range Line Road and forms the west boundary of the Village. Highway 71 was again relocated a few miles east of the Village when it was expanded to a four-lane route.

The Kansas City Southern Railroad also dealt with frequent flooding and relocated their tracks atop a nearby ridge which now forms the east boundary of the Village. Tunnels, or ‘arches’, were constructed through the ridge to allow motorists to pass under the railroad.

Shoal Creek runs along the southern edge of the community with Thurman branch running through the Saginaw Valley. The creek, along with several natural springs in the area, helped establish Saginaw as a recreational destination and somewhat of a resort town in the early 1900s.



In 1912, Samuel Walker opened a resort just outside of Saginaw known as Sagmount. This area featured springs, swimming pools, lakes, a hotel, and cottages. The hotel was one of the few buildings cooled during the summer. It was kept cool with air drawn from a nearby cavern. Sagmount was converted to a Christian youth camp in the 1950s. *Photo credit: Joplin Globe, Art Evans, Aug. 30, 1987.*

In addition to mining, Saginaw was originally developed as a farming community which brought several families including the McCutcheon family in the early 1900s. The rocky soil proved difficult for farming, so land was subdivided and used primarily for residential development. The McCutcheon Family Farm is one of a few that still exist in the Valley and the family's presence can be seen throughout the Village on various businesses and street signs.



This old round barn between the Village of Saginaw and Sagmount Baptist Bible Camp was an area landmark. *Photo credit: Joplin Globe, Art Evans, Aug 30, 1987.*



The ATA Hall and Hootenanny sign on Saginaw Road. *HSTCC, 2012*

Men in the area created a group called the “Knights of the Trail.” The men would spend one day a year hunting and would barbeque their game that evening in a large pit. Women were not invited to these activities.

The Anti-Horse Thief Association (ATA) constructed a building in the center of the Village which still serves as a community center where people still work for free to sponsor community dances and other events.

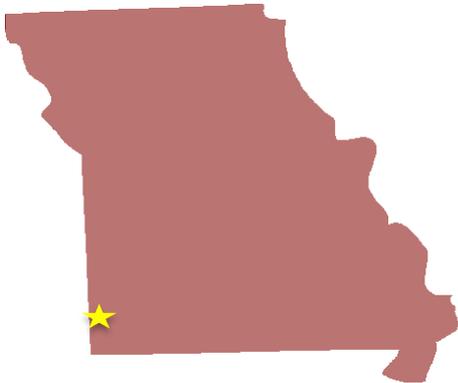
The organization was originally established to protect the property and rights of settlers and acted as a vigilante police force. Progress forced them to change their name to the Anti-Thief Association, but they still host hootenannies every week in the ATA Hall.



Community Analysis

Location:

The Village of Saginaw is located in Newton County in Southwest Missouri on the southeastern fringe of the Joplin metropolitan area. Saginaw is less than 5 miles from the Oklahoma State line, approximately 71 miles west of Springfield, MO; 161 miles south of Kansas City, MO; 284 miles southwest of St. Louis, MO; 115 miles northeast of Tulsa, OK; 219 miles northeast of Oklahoma City, OK; and 53 miles north of Bentonville, AR.



Transportation:

Saginaw is located on South Range Line Road, also known as Old 71 Hwy and Business Loop I-49. Range Line is designated as a principle arterial. The Village is 1 mile

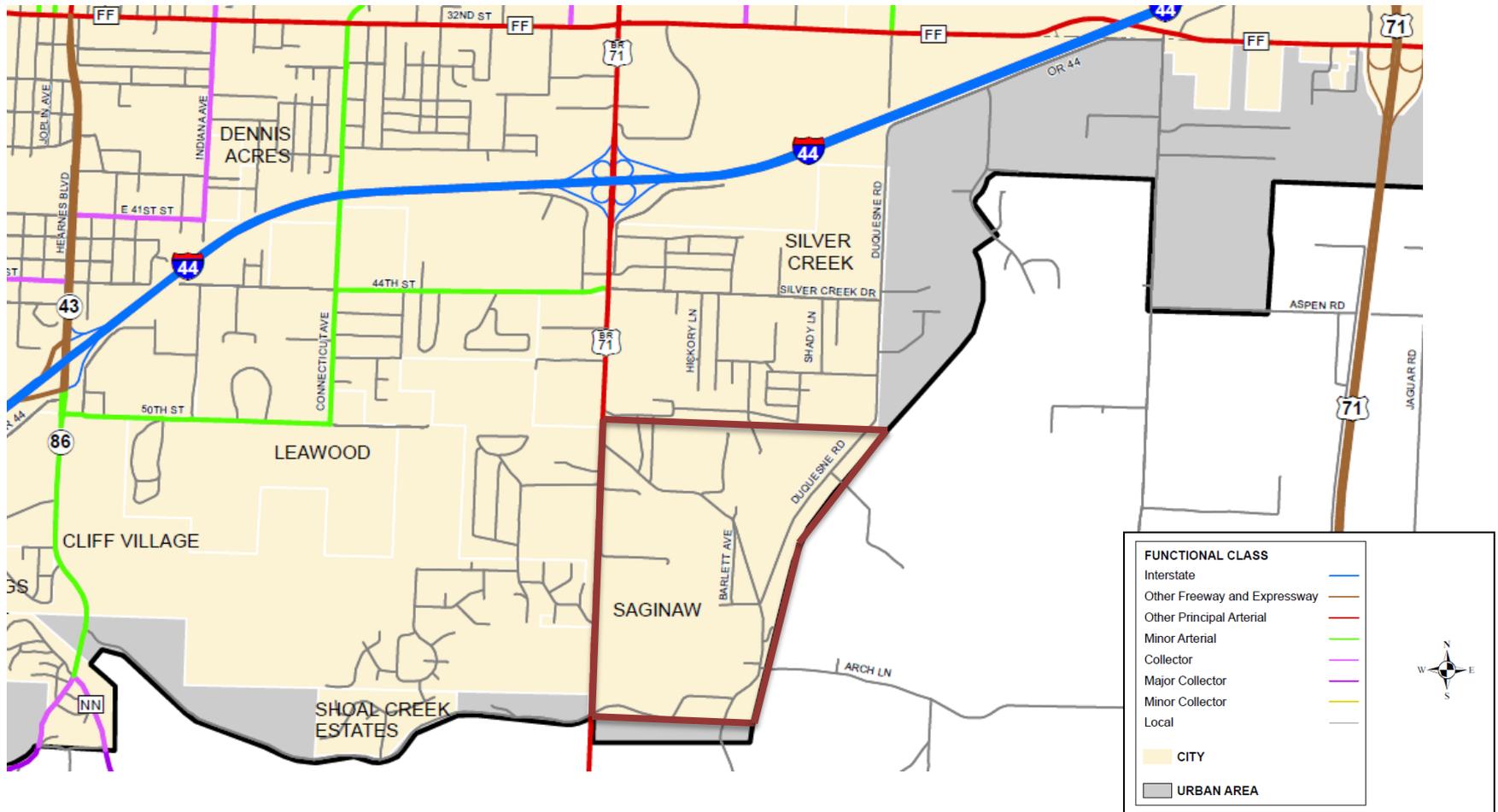
south of Interstate 44 which connects St. Louis to Oklahoma City; and about 10 miles from Interstate 49 which connects Kansas City to Fayetteville, AR.

Freight traffic moves through the region along both interstates as well as the Kansas City Southern Railroad which defines the east boundary of Saginaw's municipal limits.

Saginaw Road runs through the heart of the Village and offers a scenic drive through wooded areas, rolling hills, and winding creeks. The elevation of the railroad created iconic tunnels that are a transportation landmark within the community.



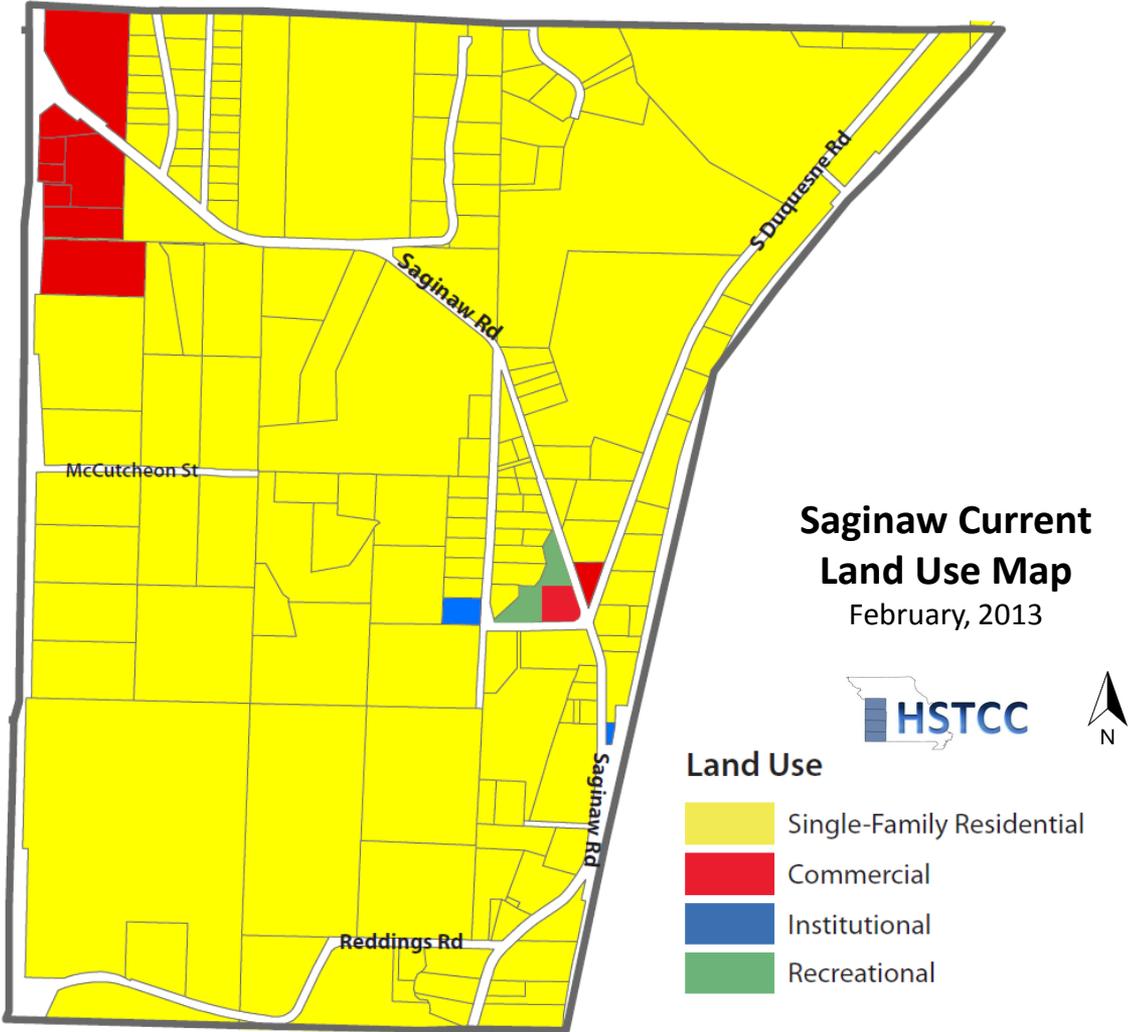
One of the two tunnels built through a ridge under the Kansas City Southern Railroad after it was relocated due to flood water.



Community Analysis

Current Land Use:

Saginaw is primarily residential with the most active commercial uses along Range Line Road and two low-intensity commercial uses at Saginaw and Duquesne Roads. Additionally, there is one church, a city hall, and a city park.



Community Facilities & Services:

The Village currently uses the Newton County Sherriff for law enforcement services, and Fire protection is provided by the Reddings Mill Volunteer Fire District. The Joplin Special Road District plows snow off of Saginaw and Duquesne Roads, and there is currently no animal control service provided within the Village. Cable service is offered in Saginaw by Cable One, trash service is provided by Republic Refuse, and electricity is powered by Empire District Electric and New-Mac Electric Cooperative.

Saginaw maintains one public park, a City Hall, and a small amount of open space next to the ATA Hall along the Thurman Branch of Shoal Creek.

The Village employs a part-time Clerk who assists with daily operations of the municipality and Board of Trustees.



The Reddings Mill fire station is located on Range Line Road just across from Village limits.

City Hall is located in the Valley along Saginaw Road.



Community Vision

“Saginaw is a residential community that links modern services and amenities to the natural environment through its rural feel on the urban fringe. Parks and community facilities in the center of our small town celebrate local history and fellowship while the welcoming landscape and open fields nourish the health and beauty of the valley.”

Village residents and leaders wish to maintain Saginaw as a primarily residential community with a rural character. Saginaw is a refuge from the metropolitan life in neighboring Joplin but access to all of Joplin’s amenities is just a few minutes away. While new development isn’t completely opposed, the Village wishes to maintain a low population density and minimally intrusive commercial activity. Community leaders acknowledge that revenue from retail businesses provide the necessary resources to maintain and improve existing municipal services and infrastructure. With that said, local residents, business owners, and visitors are held to a high standard to protect the current quality of life, environment, and natural features throughout the community.

The following sections explain the community’s collective vision for the kind of Saginaw residents wish to

live in over the next 10 to 20 years. The sections will outline broad and specific goals that will guide the Village to be the community identified through this public vision and strategies that should be implemented to accomplish those goals.



This vision will serve as an overall policy for local government and guide public investment and private development decisions within the Village. The vision should be revised as time passes or major events occur that may alter the community's desires, and consequently, goals and strategies within this Plan may be changed or removed to reflect those desires.

The vision for Saginaw should always reflect the community's purpose, values and where the community wants to go in the future.

Purpose

Values

Direction



Transportation

Maintenance:

Residents expressed satisfaction with the current condition of village-maintained roads through the community survey. One exception was McCutcheon Street which has been neglected and was not included in the Village's maintenance schedule primarily because the Village believed this was a privately owned road. This only affects those that live on this street, but the Village is working to correct the issue.

The Village should conduct a survey of all roads to assess the current condition of pavement. This survey will allow the Village to create a more effective maintenance plan and appropriate budgets to fund improvements. Proactive maintenance of roadways is more cost effective than delaying work until deterioration has gone too far, which may lead to complete road replacement.

Increased Traffic:

Range Line Road is expected to see an increase in traffic due to growth in the region and the relocation of Mercy Hospital to Main and I-44 after the 2011 Joplin tornado.

Residents have been pleased with recent improvements to Range Line and the intersection at Saginaw Road, but more improvements may be needed in the future to accommodate the traffic increase. The Village also recognizes that the increase in traffic will make this area more attractive for commercial development. As development occurs, the curb cuts, or drive ways, along Range Line should be minimized and consolidated where possible. This means that developers should share driveways and arrange their site plan to have one primary entrance and exit. This will reduce conflict points along Range Line which will reduce accidents and stop-and-go traffic.



Range Line Road was widened and resurfaced in 2012. This photo shows busy traffic along Range Line looking west across from the Saginaw limits.

Additional Services:

Snow removal throughout the Village is primarily adequate, but some residential areas do not benefit from this service which is provided by the Joplin Special Road District. Due to the topography and hilly nature of this area, snow can become a major safety concern. The Village should work with the Road District to improve this service.

Residents have also expressed a desire for more bike routes and trails in the community, and improved pedestrian and bicycle safety. Many people walk or ride a bike to the Saginaw Park on nice days to enjoy the natural beauty of the valley in which the park is located. Pedestrian facilities such as sidewalks that currently exist should be maintained and new sidewalks should be added when new roads are built and in high-traffic areas. Signage for bikes should be placed along Saginaw Road to warn drivers to stay alert for bicyclists sharing the road. Bike racks are currently provided at the park and should remain.



Signage similar to this “School Bus Stop Ahead” warning should be used along Village roads and near curves to alert drivers of bicyclists sharing the road.

Transportation

TRANSPORTATION GOALS & STRATEGIES

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| Goal 1 | Plan for future growth and increased traffic throughout the Village. |
| Strategy A Ongoing | Limit commercial development along Range Line Road as identified on the Future Land Use Map and minimize the number of curb cuts to prevent stop-and-go traffic caused by turning vehicles and reduce conflict points to avoid vehicle collisions. |
| Strategy B As needed | Add street lights along Range Line Road to illuminate intersections and drive ways; this will allow motorists to see where they are turning and appropriately prepare to make that turn; it can also aid emergency personnel in locating drives and addresses. |
| Strategy C Long-term | Work with MoDOT and neighboring jurisdictions to continue to improve traffic flow on South Range Line Road. Long term needs may include adding a traffic signal at Saginaw Road and intersection improvements at Reddings Road/River Road. |
| Goal 2 | Maintain and improve existing transportation infrastructure. |
| Strategy A Short-term & Ongoing | Conduct a survey of all Village roads and develop a maintenance/resurfacing schedule to ensure every road is being adequately maintained and the Village is financially prepared to take action before the lifespan of the pavement comes to an end. |
| Strategy B As needed | Maintain existing road signage throughout the Village and replace damaged or missing signs in a timely manner. New signs should meet increased retro-reflectivity standards to allow for better visibility. |
| Goal 3 | Additional transportation services should be provided throughout the Village. |
| Strategy A Short-term | The Village should assess where snow removal service is needed and work with the Joplin Special Road District to increase service. |
| Strategy B Long-term | Improve pedestrian and bicycle safety throughout the Village by maintaining existing sidewalks, providing new sidewalks in the valley and around the Village Park, and provide signage along Saginaw Road to alert motorists of the possibility for pedestrians and bicyclists on the road. |

Existing Businesses:

Saginaw is home to several successful businesses primarily located along Range Line Road. The Village wishes to see these businesses remain successful and expand operations. The primary economic goal of the community is to retain existing businesses – new businesses will inevitably locate to the area as the region grows and traffic increases, but the timeframe of that development is uncertain. The Village can protect its current economic base by facilitating a customer-friendly atmosphere when it comes to working with business owners to solve problems that may be hurting sales or preventing expansion, and respond to those needs in a timely manner (i.e. fix that pothole, increase police presence if incidences occur, upgrade utilities, help identify possible business financing options, clean out storm drains, etc.).

New Business Attraction:

Saginaw wishes to remain a residential community with a rural feel. However, commercial growth is inevitable and desirable if done correctly. New businesses

should locate adjacent to existing commercial uses, share driveways when possible to minimize traffic conflicts, adhere to design standards outlined in the Village zoning ordinance, protect the natural environment and scenic beauty of the area, and be an overall good neighbor within the community.



This building is located on the NE corner of Saginaw and Range Line which used to house a local Mexican restaurant but is currently office space for a public accountant. This is the only commercial structure in Saginaw with existing sewer connections.

Saginaw seeks to be a high-quality community and destination, so new businesses will be expected to meet higher standards than may normally be expected in other similar communities. However, the Village recognizes the importance of economic growth to maintain and improve the current quality of life for residents.

Economic Development

When a quality business wishes to locate to Saginaw and meets the requirements of the Village, the Board should consider requests to help the new development be mutually beneficial; if the business needs sewer service but cannot feasibly fulfill that need on their own and could generate a significant amount of revenue for the municipality, the Village may seek government grants to help with those costs, yet ensure that the Village is not at too much of a risk for financial loss. This is just one possible scenario and each request will be addressed on a case-by-case basis and extensive research will be needed to protect the interests of both parties.

In a nutshell, though Saginaw may have strict requirements for new commercial activity in order to protect the local environment, quality of life, and overall aesthetics within the community, the Village is willing to work with developers and business owners and examine ways in which public investment in infrastructure can lead to private investments that provide sustained economic benefit to the Village.



ECONOMIC DEVELOPMENT GOALS & STRATEGIES

| Goal 1 | Meet the needs of existing businesses. |
|---|---|
| Strategy A Ongoing | Provide services to existing businesses that will allow for expansion and improved efficiency – such as utility upgrades, road maintenance, emergency protection/response, etc. |
| Strategy B Short-term & Ongoing | The Village should meet the needs of existing businesses and have a customer-friendly attitude towards business owners and strive to respond to infrastructure issues quickly – Fill the pot-hole, clean out the storm drain, trim trees overhanging power lines, etc. |
| Strategy C Long-term | Work with business owners to improve services to the commercial district along Range Line Road such as sewer treatment if needed. The Village may pursue grant funding to provide needed infrastructure to allow existing businesses to expand operations. (See Community Facilities and Services Goal 3) |

| | |
|--|---|
| Goal 2 | Expand the Village’s commercial base. |
| Strategy A Short-term & Ongoing | If commercial development is to occur, the Village should encourage it to be new retail development to provide the most direct economic benefit to the municipality through generating sales tax. The Village should also take a proactive approach to ensuring all retail vendors are paying applicable sales tax by working with business owners, the County, and State to obtain that information and make sure the collection process is occurring efficiently and responsibly. |
| Strategy B Ongoing | Recognize the development potential along South Range Line Road with respect to future increase in traffic and proximity to the new Mercy hospital and allow commercial development in the identified areas shown on the Future Land Use Map and as deemed appropriate by the Board of Trustees. Additional commercial development may be considered at the intersection of Saginaw & Duquesne Roads. |
| Goal 3 | Limit negative impacts of future development on the rural feel of the Village and quality of environment. |
| Strategy A Ongoing | Saginaw should promote compact commercial development; any future development along Range Line Road should be compact in order to mitigate sprawl and negative effects to the community’s rural feel. This would also reduce the cost of infrastructure and municipal services. Compact commercial development would allow the Village to capture more economic benefit within the small amount of land designated for commercial uses. |
| Strategy B Short-term & Ongoing | The Village should encourage business owners to improve existing structures and maintain their commercial properties to improve the aesthetic of the community and ensure cleanliness. |
| Strategy C Short-term | The Village should revise municipal zoning codes and adopt stricter design standards to promote a more aesthetically desirable community and protect the existing rural character. The Village may remove allowable uses in commercial zoning classifications and/or add a new designated category for higher intensity uses or uses that require more land, resources, or may generate a large amount of noise or traffic. |

Community Facilities & Services

The Village government seeks to provide quality services to residents and businesses within the Village limits in an efficient manner and protect public investments in community facilities through proper maintenance and management.

Recreational Facilities:

Saginaw boasts a top-rate Village park located in the heart of the valley. Residents seek to continuously improve and beautify this community asset and utilize the park for events and gatherings. There are also private venues for community activities including the ATA Hall, Saginaw Baptist Church, and Jack Lawton Webb Convention Center. The community values these establishments as vital contributors to the social and economic health of the Village and seeks to cultivate a positive relationship between these entities and the community in general.



The Anti-Thief-Association (ATA) Hall, located next to Saginaw Park, holds dances and social events regularly while operating a small café during those events.

Emergency Services:

After the 2011 tornado in Joplin, communities within the region are well aware of the importance of disaster alert systems. Saginaw should maintain existing storm warning sirens and also utilize low-cost or free services such as in-home weather radios, text/phone alerts offered by local news outlets, and distribution information on how to properly take shelter in the event of a disaster. At this time, a community safe room may not be feasible for the Village except to be attached to community facilities which may be utilized if an event is occurring when a disaster strikes. Otherwise, more research is needed on how to properly manage and regulate community shelters before the Village takes on that responsibility.

Police protection offered by the Newton County Sherriff's Department is adequate for the time being. However, in order to proactively deter crime as the region grows and becomes more active, the Village seeks to establish a neighborhood watch program and a closer relationship to the Sherriff's Office via a specified liaison. Village leaders should have an identified officer to build a relationship with and establish a level of accountability and reliability when police services are needed.

Utilities:

Some residential portions of the Village are currently experiencing frequent power outages due to aging infrastructure and equipment. The Village will work with Empire Electric and New-Mac Electric to resolve this issue and maintain the local power system in the future.

The existing septic systems used throughout the Village are adequate and appropriate for the current needs of the community. However, there have been reported incidences of environmental harm caused by a septic system and some businesses may need sewer connections to maintain a feasible operation. The Village should evaluate septic standards and enforce requirements to protect the local environment and public health. The Village may also work with business owners to research options to add sewer services to the commercial district along Range Line as needed and

as feasible.

General Government:

The municipal government seeks to operate effectively and efficiently while providing quality services to the community. Public engagement, transparency, and appropriate management of resources are important to meeting this goal. Residents expressed a desire for more communication between the Village government and its citizens. The Village can implement many strategies in this Plan by sharing applicable information through a community newsletter or local guide.

As Village leaders work toward meeting these goals, they should not be shy in recruiting the assistance of state agencies or regional organizations that specialize in government affairs, financial services, public engagement, etc.



Community Facilities & Services

COMMUNITY FACILITIES AND SERVICES

| Goal 1 | Improve and maintain existing recreational facilities. |
|--|--|
| Strategy A Short-term & Ongoing | To help maintain the Park, Saginaw should enlist the help of the Newton County Sherriff's Department to patrol the area and prevent vandalism and other illegal activities from occurring in the park. Additional lighting as mentioned previously in this Plan may also help this effort, along with the establishment of a neighborhood watch program which is discussed later in this section. |
| Strategy B Short-term & Ongoing | The Village should utilize & promote existing facilities for more community events such as the Park grounds, ATA Hall, and Jack Lawton Webb Convention Center. The Village should ensure these facilities are maintained and partner with each entity to help ensure events held within the Village are safe, successful, and vendors follow applicable local ordinances and laws and pay appropriate sales tax. |
| Strategy C Long-term | Make improvements to Saginaw Park as resources allow – Examples may include: more picnic tables, benches, additional lighting, trees, and flowers. |
| Strategy D Long-term | Improve pedestrian and bicycle safety by providing facilities where it is feasible (sidewalks, bike racks, etc.) or designated safe routes with signage along the Village's busy roadways. |



| Goal 2 | Improve local emergency services. |
|--|--|
| Strategy A Short-term | The Village should establish a closer relationship with the Newton County Sherriff’s Department and request a community liaison that Village leaders can go to directly to report problems or address increased needs. This strategy can improve the effectiveness of current police service and establish accountability for those services. |
| Strategy B Short-term & Ongoing | Establish a community Neighborhood Watch program. Watch programs are being re-established across the country and help fill gaps in coverage as law enforcement budgets are tightening. In Saginaw, a Neighborhood Watch program would go hand-in-hand with having an identified liaison with the Newton County Sherriff. The Village should partner with law enforcement to provide necessary training and instructional materials to residents. Neighborhood Watch signage can also be a deterrent of some crime. |
| Strategy C Short-term & Ongoing | Maintain existing tornado sirens and provide information to residents and businesses about weather radios and how to sign up for mobile weather alerts through existing services such as local TV news stations. |
| Strategy D Long-term | Current police & fire services are adequate for the community; however, the Village should plan to improve services to accommodate any growth that occurs and to protect public investments in community facilities such as the Saginaw Park and City Hall. |

Community Facilities & Services

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| Goal 3 | Improve utility services throughout the Village. |
| Strategy A Short-term | The Village should identify areas of the Village that are experiencing frequent power outages and work with electric providers to update the local power system and ensure lines and equipment are being proactively maintained (i.e. clearing potentially problematic tree limbs, secure aging utility poles, etc.) |
| Strategy B Short-term & Ongoing | Enforce septic system codes and develop an ordinance for new septic system standards to maintain a clean local environment. The Village may partner with Newton County’s offices to conduct needed research and get guidance on this issue. |
| Strategy C Long-term | Explore financing options through programs like CDBG, USDA, or DNR to fund needed infrastructure such as sewer lines to the commercial district along Range Line Road. The Village may also contract with Joplin to provide wastewater treatment services to this area – more research will be needed to determine feasibility and contract specifics if this strategy is implemented. |
| Strategy D Long-term | Conduct a comprehensive study of local storm water drainage and work to improve water quality in Shoal Creek – Thurman Branch. The Village may partner with nearby jurisdictions in this project since water quality is a regional effort. An engineering firm, MO Department of Natural Resources (DNR) or a local watershed committee can provide further guidance and services. |

| Goal 4 | Explore additional community services and ensure the Village government is operating effectively and efficiently. |
|--|--|
| Strategy A Short-term & Ongoing | Research contract options with Joplin or Newton County to provide Animal Control services. |
| Strategy B Short-term & Ongoing | Conduct an audit of Village finances in the near future, and continue to conduct regular audits to ensure efficiency and accountability. The Chairman of the Board should also publish a semi-annual financial report every 6 months. The Board should refer to chapter 80 of the Missouri Revised State Statutes for additional guidance. |
| Strategy C Short-term & Ongoing | Continue to employ a Village Clerk and establish a regular payroll schedule. The Clerk will ensure all Village and Board business is handled in a timely manner and be a resource for residents and businesses. A regular, mutually agreed upon pay schedule will allow for more accurate budgeting and protect the Village against uncompensated wage claims. |
| Strategy D Short-term & Ongoing | Provide more direct communication with residents and business owners through a community guide which outline local ordinances and other helpful information. The Village should distribute an annual or semi-annual newsletter among residents and business owners. |
| Strategy E Short-term | The Village should gather the most current and accurate revenue information (sales tax within the Village, etc.) and continuously monitor payments and disbursements to ensure all revenue is being collected appropriately and efficiently. The Village may seek assistance from Newton County or the State to accomplish this task. |

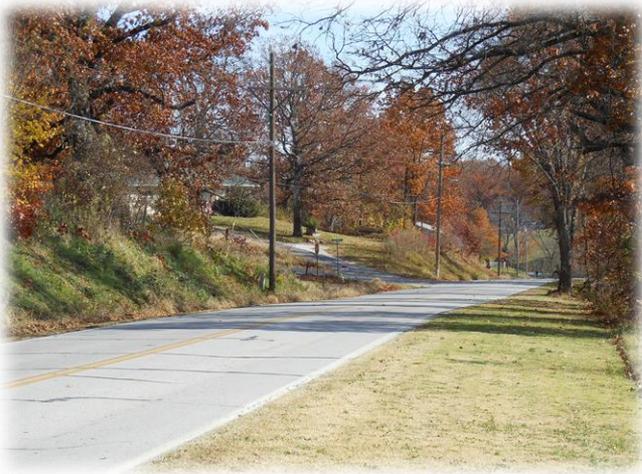
Future Land Use

20 years from now, Saginaw is envisioned to remain a primarily residential community with a rural feel surrounded by natural beauty and open countryside. The Board of Trustees is tasked with regulating land use within the Village in order to protect public safety, health, and general welfare by ensuring uses and activities are compatible with neighboring uses and do not degrade the quality of life or delivery of public services within Saginaw.

The natural topography may dramatically restrict where development occurs or what type of use can be implemented on a

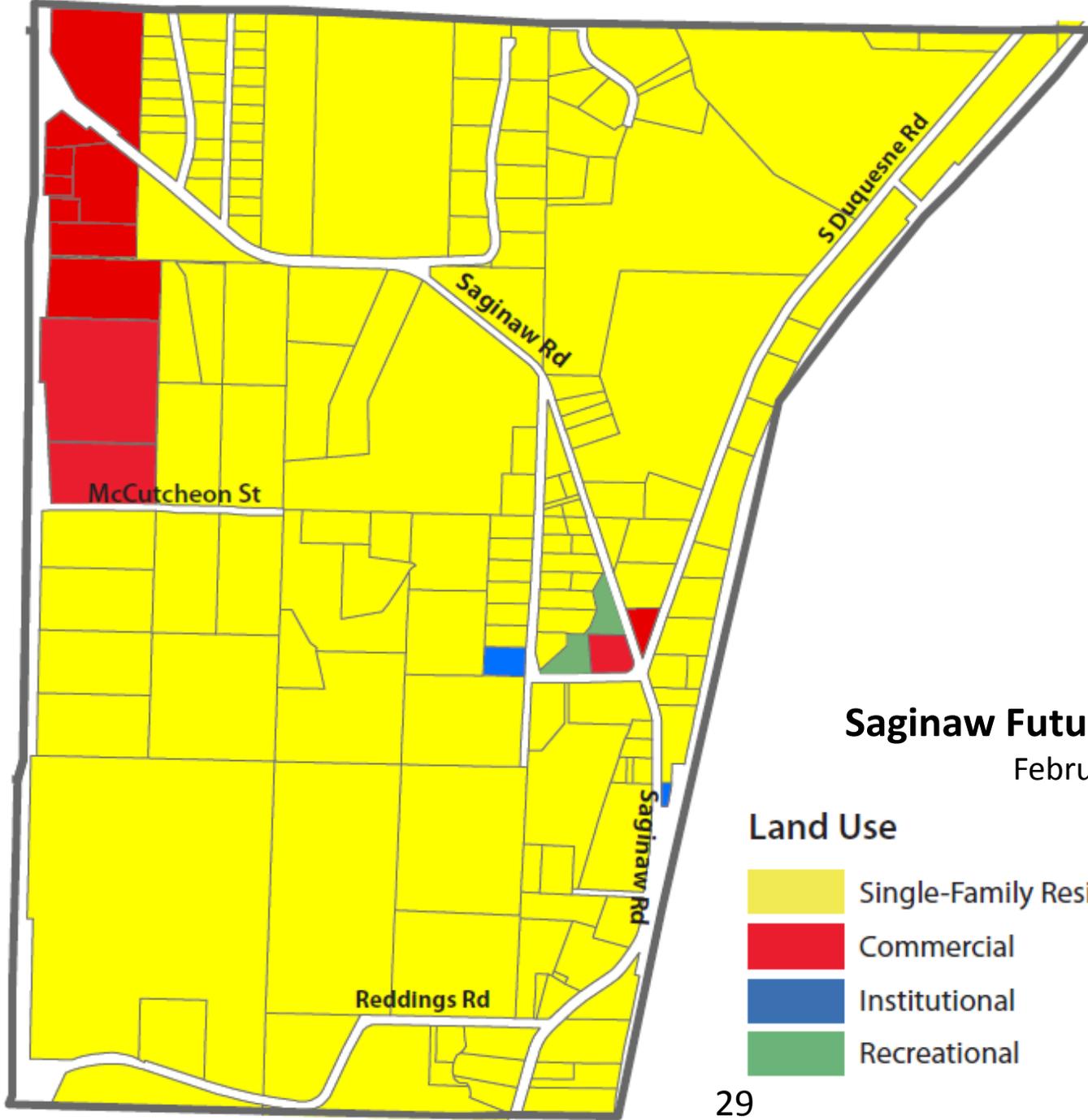
particular parcel of land (i.e. steep slopes, floodplains, and thin soils may not be suitable for certain development); while manmade features such as access to public sewer and water may also diminish the feasibility of a particular use. The Future Land Use section aims to identify development patterns and map out a vision of how the community could change over time.

The following Goals and Future Land Use Map illustrate the vision of the community and outlines strategies to guide land use regulation to achieve that vision.



LAND USE: GOALS & STRATEGIES

| | |
|---------------------------------|---|
| Goal 1 | Maintain the Village as a basically rural community, keeping its natural beauty, open space, and open surrounding countryside. |
| Strategy A Short-term | The Village should use each parcel’s current land use as its zoning designation and require property owners to request a zoning change as needed and as required by municipal zoning codes. The Village should also review and update the existing zoning ordinances. Village leaders should use this Comprehensive Plan and Future Land Use Map to guide future zoning and development decisions. |
| Strategy B Ongoing | Future growth should be concentrated adjacent to the existing built-up areas to preserve undeveloped land as natural open space and prevent the typical ‘urban sprawl’ that occurs in most communities on the urban fringe. Before construction begins within the Village, the developer or owner must have design plans approved by the Board of Trustees. |
| Strategy C Ongoing | Any commercial development should occur along Range Line Road north of McCutcheon Street or at the Saginaw and Duquesne Road intersection which are existing commercial districts. The Village should refer to the “Future Land Use Map” in this Plan for future zoning change requests. |
| Goal 2 | Population density should be maintained at a low to moderate level. |
| Strategy A Ongoing | Most new residential development should be single-family to conform to and be compatible with neighboring residential development. Multi-family uses will be addressed on a case-by-case basis through the Village Board and may be approved if the Board agrees that significant data determines the use is appropriate for the parcel and compatible with neighboring land uses. Community services must be able to support the proposed development. |
| Strategy B Ongoing | Promote the use of cluster development for any future residential development to preserve rural character and open space. |



Saginaw Future Land Use Map

February, 2013

Land Use

-  Single-Family Residential
-  Commercial
-  Institutional
-  Recreational



Public Participation

Saginaw's Comprehensive Planning Process took place over several months. The project started with a community survey which was mailed to each household and business within Village limits. The results of that survey are on the following two pages.

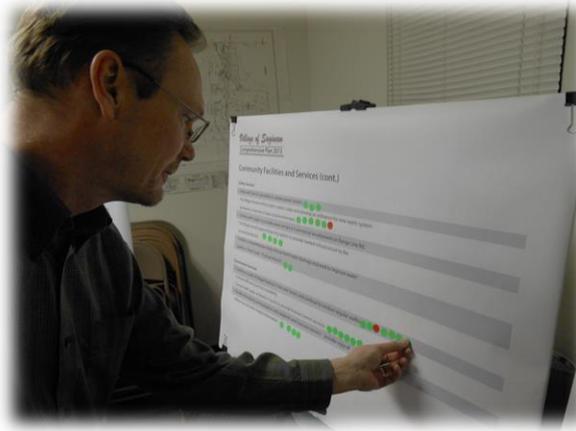
A public informational meeting was held on October 30, 2012 to introduce the planning process, conduct a SWOT analysis, and officially initiate writing the Plan. There were several Planning Committee meetings held between October 2012 and February 2013 with a public open house on January 8, 2013.

This open house allowed to public to view goals drafted by the Committee and place green or red stickers next to those goals

(or statements) to indicate whether they agreed or disagreed. The results are found on pages 33-37 and illustrate an overall public consensus that the Planning Committee had developed appropriate goals and objective for the Plan. Additional comments were allowed via Post-It-Notes which are shown in yellow boxes.

This Plan was completed in a timely manner with many opportunities for public input thanks to the aggressiveness of the Planning Committee and Board of Trustees to meet as often as needed and actively engage residents in the process.

The 2013 Saginaw Comprehensive Plan was adopted with a Resolution by the Board of Trustees on March 19, 2013.



SAGINAW 2012 COMPREHENSIVE PLANNING SURVEY

| Question | Statement | Agree | Disagree | Neutral | |
|----------|---|--------------|-----------------|----------------|-------------------|
| 1 | Saginaw should promote more commercial and retail development within the village | 10 | 21 | 14 | |
| 2 | Saginaw should promote more single-family residential development | 36 | 5 | 5 | |
| 3 | Saginaw should promote more multi-family housing | 5 | 33 | 6 | |
| 4 | Saginaw should promote more mixed-use development | 8 | 25 | 11 | |
| 5 | I would like more parks and/or recreational opportunities within the village | 19 | 11 | 15 | |
| 6 | Saginaw needs more bike routes, trails, open space etc. | 28 | 10 | 5 | |
| 7 | Saginaw needs more senior housing | 11 | 21 | 13 | |
| 8 | The village should do more with flood control measures | 14 | 13 | 18 | |
| 9 | I would like to see more beautification throughout the village | 34 | 3 | 7 | |
| 10 | Neighboring cities/towns and Newton County should identify opportunities to work together toward shared goals | 31 | 3 | 11 | |
| 11 | Saginaw should grow and annex additional areas into the incorporated village limits | 21 | 20 | 12 | |
| 12 | Saginaw should consider annexation by the city of Joplin | 5 | 35 | 6 | |
| 13 | Saginaw should keep a 'small town' feel | 38 | | 8 | |
| | | Good | Fair | Poor | No Opinion |
| 14 | In general the condition of village-maintained roads are: | 23 | 16 | 6 | 1 |
| 15 | Overall the quality of police/sherrif and fire protection are: | 31 | 7 | 6 | 2 |
| 16 | Overall the quality of water and trash services are: | 33 | 7 | | 5 |
| 17 | Overall the stormwater management and drainage in the village is: | 19 | 14 | 8 | 5 |
| 18 | Considering Saginaw's current Property Tax Rate is 0.2598% I think it is: | 21 | 18 | 2 | 4 |
| 19 | As a business owner I think Saginaw's current Sales Tax Rate of 1.00% is: | 10 | 10 | 1 | 24 |
| 20 | Overall the quality of life in Saginaw is: | 37 | 5 | | |
| 21 | Overall, I think the Saginaw Board of Trustees' handling of village business is: | 22 | 9 | 2 | 10 |
| 22 | I believe that Saginaw enforcement of its ordinances and regulations is: | 18 | 16 | 5 | 5 |
| | | Agree | Disagree | Neutral | |
| 23 | Overall I am pleased with our septic system | 25 | 8 | 13 | |
| 24 | I believe Saginaw should be doing more to enforce ordinances and regulations | 13 | 15 | 18 | |
| 25 | I think the village should communicate with residents more frequently through emails and newsletters | 31 | 1 | 11 | |
| 26 | I would be willing to pay a slightly higher Property Tax Rate if it meant better village services | 19 | 17 | 8 | |
| 27 | As a business owner in the village I would be willing to pay a slightly higher Sales Tax Rate if it meant better village services | 3 | 11 | 30 | |
| 28 | I think the village should have its own police protection | 5 | 31 | 9 | |
| 29 | I think the Saginaw Board of Trustees should identify additional ways to ensure that residences and businesses maintain their exterior buildings and properties | 20 | 12 | 10 | |
| 30 | Thinking of Saginaw's current Commerical/Retail areas along east Rangeline and Saginaw Road, I would like to see other types of retail and commerical | 15 | 14 | 15 | |

ADDITIONAL SURVEY COMMENTS:

List up to three businesses or types of businesses you would like to see in Saginaw:

Restaurant/café/ bar (16)

Small retail/general store (4)

No commercial development at all (4)

Walgreens/Drug store (3)

Grocery (2)

Fast Food (2)

Farmers market (promote local foods) (2)

Ice cream parlor

Bass Pro/Cabelas

WalMart

Hardware & Farm Supply

Dry Cleaners

Auto Sales

Small factories

Stores with good facades

As a sales tax payer we would like to see street lights in front of all the businesses that pay this tax. Range Line is dark in front of 5 businesses.

We are one of three businesses that pay sales tax!

Saginaw needs to stay a quiet residential area.

Please hold residents accountable for mowing their lawns. If they are renters, hold either them or their landlord accountable.

Regulation of existing businesses relating to exterior storage/trash; work with Newton County to control operating hours of Webb Convention Center and particularly noise control after 10:00 p.m.

What happened to the idea of sewer systems instead of septic tanks? Why can't we have some sort of storm shelter for our residents? Has the church got a basement that could be used as a storm shelter?

Swing set in Saginaw Park

I am proud to be covered by the Reddings Mill Fire Protection District.

Thank you board of trustees for your service!

Love Saginaw's small village feel and would hate to lose it.

I love living in Saginaw. I moved here to not be in the city limits of Joplin.

I like not living inside Joplin and the small village feel.

Life in Saginaw is exactly what most of us bought homes here to enjoy. If I wanted a city council telling me what to do I would have bought in Joplin.

Transportation

Range Line Road

- Plan for increased traffic on South Range Line Rd.  Already done with lane addition, intersection improvement etc.
- Add more streetlights along South Range Line Rd. 
- Continue to improve traffic flow along South Range Line and at Saginaw Rd. and Reddings Rd./River Rd. 

Saginaw Road

- Improve pedestrian/bicycle safety – Add sidewalks, bike lanes & signage as appropriate 
- Continue to improve storm drainage along Saginaw Road 

Maintenance

- Assess where snow removal is needed 
- Work with Joplin Special Road District to increase level of service (currently plows Saginaw & Duquesne Roads) 
- Evaluate current road conditions - conduct windshield survey to gauge current road conditions and create a maintenance & resurfacing schedule for all Village-maintained roads. 
- Incorporate McCutcheon Street into Village maintenance schedule (currently unmaintained) 

Regional Transportation

- Work with MoDOT, Joplin, and Newton County on expanding traffic impact studies resulting from the new Mercy Hospital and its possible effects on South Range Line Road. 
- Saginaw should work with MoDOT and other entities to connect 50th Street to South Range Line Road. This should be aligned with the existing intersection at Saginaw Road. 



Economic Development

Meet the needs of existing businesses:

- Provide services to existing businesses that will allow for expansion and improved efficiency - such as utility upgrades, road maintenance, emergency protection/response, etc. 
- Contract with Joplin to provide services to commercial district along Range Line Rd. such as sewer treatment. 
- The Village should meet the needs of existing businesses and have a customer-friendly attitude towards business owners and strive to respond to infrastructure issues quickly– Fill the pot-hole, clean out the storm drain, trim trees overhanging power lines, etc. 

Expand Commercial Base

- Recognize the development potential of South Range Line with respect to the future increase of traffic and proximity to new hospital. 
- Saginaw should encourage retail businesses to provide the most direct economic benefit to the municipality through generating sales tax. 

Limit negative impacts of future development on the rural feel of the Village and quality of environment:

- Improve existing commercial structures and operations. 
- Promote compact commercial development – any future development along Range Line Rd. should be compact in order to mitigate sprawl and negative effects to the community’s rural feel. This also reduces the cost of infrastructure and municipal services. 
- Establish business design standards to promote more aesthetic development – include shade requirements to maintain tree canopy. 

Community Facilities and Services

Recreational Facilities:

- The Village should maintain and enhance the existing Saginaw Park – more picnic tables & benches, additional lighting, etc. ● ● ●
- Establish a beautification program with local signage, flowers, trees, etc. ● ● ●
- Improve pedestrian and bicycle safety by providing appropriate facilities or designating safe routes with signage.
- The Village should utilize & promote existing facilities for more community events such as the ATA Hall and Jack Lawton Webb Convention Center. ● ●

Trash Can Swings

Emergency Services

- Maintain current Police & Fire services – improve services to accommodate any growth that occurs. ● ● ●
- Build closer relationships with local law enforcement – The Village should have a designated liaison with the Newton County Sherriff. ● ● ● ● ● ● ● ●
- Establish a community Neighborhood Watch program. ● ● ● ●
- Maintain local tornado sirens and provide information to residents and businesses about weather radios and how to sign up for mobile weather alerts. ● ● ● ● ● ● ● ●

Land Use

Maintain the Village as basically a rural community, keeping its natural beauty and open surrounding countryside. ●●●●●

• Future growth should be concentrated adjacent to the existing built-up area. ●

• Any commercial development should occur along Range Line Rd. north of McCutcheon St. or at Saginaw and Duquesne Rd. intersection. ●●●●●

• Redevelop Crazy Debbie's Fireworks store. ●●●●●

• Population density should be maintained at a low to moderate level. ●●●●●●●●●●

• Any residential development should be single family housing to maintain consistency with existing development. ●●●●●●●●●●

• Use cluster development for any future residential development to preserve rural character and open space. ●●●●

| | |
|-------------------------------|--|
| No Businesses in Valley ●● | We need Businesses in the Valley ●● |
|-------------------------------|--|

Village of Saginaw

Comprehensive Plan 2013

This Plan was coordinated by the Harry S Truman Coordinating Council and was paid for with funds from the Federal Economic Development Administration (EDA), the Missouri Department of Transportation (MoDOT), and the Village of Saginaw.



The Village of Saginaw would like to thank the residents of Saginaw and these individuals for their involvement in the Comprehensive Plan:

Jed Schlegel, *Chairman of the Board of Trustees*

Tony Robyn, *Chairman of the Comprehensive Planning Committee*

Freda Blinzler

Percy Blinzler

Phil Clayton

Liz Ford

Kathy Nangle

Ken Gandolfo

Rick McMullen

Chris Pistole

Fred Burke

Samantha Thompson

Frank McCutcheon

John Richmond

John Snyder